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CC92-77

# FEDERAL COMMUNICATIONS COMMISSION WASHINGTON, D.C. 20554

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IN REPLY REFER TO:

November 18, 1994

The Honorable Charles E. Grassley United States Senate 135 Hart Senate Office Building Washington, D.C. 20510 Attention: Dawn Latham



Dear Senator Grassley:

Thank you for your letter on behalf of your constituent regarding the Commission's Billed Party Preference (BPP) proceeding. On May 19, 1994, the Commission adopted a Further Notice of Proposed Rulemaking in this proceeding. I have enclosed a copy of the Further Notice and press release accompanying it for your information.

The <u>Further Notice</u> sets forth a detailed cost/benefit analysis of BPP. This analysis indicates, based on the available data, that the benefits of BPP to consumers would exceed its costs. The <u>Further Notice</u> sought comment on this analysis and asked interested parties to supplement the record concerning the costs and benefits of BPP. The <u>Further Notice</u> also invited parties to recommend alternatives to BPP that could produce many of the same benefits at a lower cost. Reply comments were due September 14, 1994. Presently, the Commission is evaluating the comments submitted and considering the implentation of BPP along with other options.

The <u>Further Notice</u> also explicitly sought comment on whether correctional facility telephones should be exempt if BPP is adopted. Specifically, the <u>Further Notice</u> sought additional information on the effectiveness and costs of controlling fraud originating on inmate lines with or without BPP. The <u>Further Notice</u> also sought comment on a proposal to exempt prison telephones from BPP if the operator service provider adheres to rate ceilings for inmate calling services.

BPP would not preclude prison officials from blocking or limiting inmate calls to specific telephone numbers in order to prevent threatening and harassing calls. Moreover, BPP would not affect the ability of prison officials to limit inmates to collect calling or to program telephone equipment at the prison site to block certain numbers.

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### United States Senate

WASHINGTON. D.C. 20510 September 21, 1994

Lauren Belvin Director, Legislative Affairs Federal Communications Commission 1919 M Street, N.W., Room 857 Washington, D.C. 20554

### Dear Lauren:

Enclosed please find a letter from a constituent regarding proposed Billed Party Preference regulations.

I would appreciate any assistance you could provide pertaining to this matter. Please mark your return correspondence to the attention of Dawn Latham when responding to my office.

Thank you for your attention to my request.

Sincerely,

Charles E. Grassley United States Senator

CEG/dl Enclosure

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Sincerely,

Charles E. Grassley United States Senator

CEG/dl Enclosure July 20, 1994

The Honorable Charles Grossley United States Senate Hart Bldg., Room 135 Washington, D. C. 20510

Re: CC Docket #92-77

#### Dear Senator:

I am writing to voice my concerns about the proposed Billed Party Preference regulation. The correctional facility inmate phone industry would be severely jeopardized by BPP, affecting inmates, their families and the criminal justice system as a whole. For this reason, we are asking that inmate calls be exempt from the proposed BPP regulation.

Over the past ten years, administrators of correctional facilities have been able to put into place a very effective system for allowing inmate phone calls. The right to choose our phone service provider has been key to our success. This service has always been delivered to us at very reasonable rates. What's more, inmate phone commissions have been a significant source of revenue for our facility and have helped us improve it dramatically. We use this revenue to fund various programs including: law enforcement education; inmate health, education and recreation; jail personnel safety; drug prevention and other community programs: family visitation etc.

### Here are a few of my biggest concerns about Billed Party Preference:

- It strips correctional facility administrators of the right to choose inmate phone providers.
- Technology for BPP would reportedly cost upwards of \$1.5 billion, an expense that would have to be passed along to the consumer.
- Without the authority to process calls, inmate phone providers would no longer have the
  revenue to provide the sophisticated phone systems used in prisons. The end result: fewer
  phones with fewer security features. Facilities would have to revert to the old ways of
  supervising each and every inmate call.
- The average length of stay in jail would increase because inmates would not have the phone privileges required to make arrangements for obtaining bond. This costs everyone!
- Under BPP, correctional facilities would no longer have control over inmate calls, which
  means no call tracking or blocking. Inmates could conceivably harass judges, witnesses, jury
  members or even the victims of their crimes.
- Without call control, facilities would be unable to control fraud problems currently handled by inmate phone providers.

For the above reasons, and countless others, we believe that THE COSTS OF BILLED PARTY PREFERENCE FOR INMATE CALLS FAR OUTWEIGH THE BENEFITS. If BPP does become regulation, we urge you to make inmate calls exempt. Thank you for your consideration of my views.

July 20, 1994

The Honorable Charles Grossley United States Senate Hart Bldg., Room 135 Washington, D. C. 20510

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The Honorable Charles E. Grassley Page 2

Thank you for your interest in this proceeding. I can assure you that the Commission will carefully examine all of the comments submitted in response to the <u>Further Notice</u>, including additional empirical data regarding the costs and benefits of implementing BPP and the impact of BPP on telephone service from correctional facilities.

Sincerely yours,

Kathleen M.H. Wallman

Chief

Common Carrier Bureau

**Enclosures**